

31 July 1947

MEMORANDUM FOR THE DIRECTOR OF CENTRAL INTELLIGENCE

Subject: Liaison with the State Department

1. In an effort to provide free and unrestricted liaison with the IAB agencies, CIG has decentralized liaison control to the Branch level (see [redacted])

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2. The points of contact within the Departments are, of course, controlled by those departments. In the War and Navy Departments, this procedure has worked reasonably well for two reasons:

a. All Intelligence operations of each of these Departments are centrally controlled from "Collection", through "Production" to "Dissemination".

b. Where direct CIG liaison with sections of the War or Navy Department, other than their Intelligence offices, is desirable, there is no reluctance to facilitate such liaison on the part of either the Chief of Naval Intelligence or the Director of Intelligence, WDGS.

3. Neither of these conditions holds in the State Department. The Office of the Special Assistant for Research and Intelligence functions chiefly in the field of research and in the production of special studies. Some files, however, and all policy papers, together with many functional and geographic experts, are under a different jurisdiction. Furthermore, the intelligence collection facilities of State (the Foreign Service) are in a third echelon of control. This organization is the result of the very nature of the mission of the Department.

State Department has restricted CIG liaison contacts on intelligence matters to the Office of Research and Intelligence (SAE) and SAE strenuously objects to contacts made outside of this channel. In the development of National Intelligence, it is essential that personal contact be permitted between CIG personnel and highly qualified area and functional specialists in offices other than SAE.

4. There is a continuing and urgent requirement for direct and unrestricted liaison by CIG researchers (ORE) and collection (OCIO) personnel with the corresponding political, geographic and functional desks of State Department.

5. It is admitted that some control is required by the State Department, but it is felt that our requirements can only be met by some decentralization within the State Department.

6. ICAPS recommends that the Director, by personal contact, discuss the problem with Mr. Eddy and endeavor to persuade him to correct the situation.

7. The best solution appears to be, in view of certain recent changes of the Department of State's organization, the authorization for direct liaison through each of the following offices:

- a. The Special Assistant to the Secretary of State for Research and Intelligence
- b. The Under Secretary of State (for those matters concerning atomic energy)
- c. The Assistant Secretary for Political Affairs
- d. The Assistant Secretary for Economic Affairs
- e. The Assistant Secretary for Public Affairs
- f. The Assistant Secretary for Transport and Communications
- g. The Assistant Secretary for Occupied Areas
- h. The Executive Secretariat

8. It is further recommended that the Central Intelligence Group be represented on the Interdepartmental Advisory Board of the Division of Foreign Reporting Services in that it is understood that this Board constitutes a means of eliciting the views of federal agencies outside of the State Department and informing them of the policies of the Department on field (intelligence) reporting.

9. There is attached hereto a letter to Mr. Eddy for your signature which may be left with him following your conversation if you find that he is in agreement with your suggestions.

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DONALD EDGAR
Chief, ICAPS

Attachment - Memo to

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CENTRAL INTELLIGENCE GROUP

2430 E STREET NW.
WASHINGTON 25, D. C.

MEMORANDUM FOR MR. WILLIAM A. EDDY
Special Assistant to the Secretary of
State for Research and Intelligence

Subject: Liaison

1. In further reference to your letter of 17 March 1947 and to General Vandenberg's reply of 24 March 1947, the intervening period has demonstrated that the basis of liaison should be broadened.

2. I fully understand the inherent differences in mission and organization between the service departments and the State Department. Liaison with the War and Navy Departments is simplified by the centralization of all intelligence functions in a single office. Since the intelligence functions are somewhat more broadly spread in the State Department, I think it is necessary and advisable that liaison be correspondingly less restricted.

3. I would appreciate the modification of present arrangements to permit additional liaison control to be placed in offices as follows:

- a. The Under Secretary of State (for those matters concerning atomic energy)
- b. The Assistant Secretary for Political Affairs
- c. The Assistant Secretary for Economic Affairs
- d. The Assistant Secretary for Public Affairs
- e. The Assistant Secretary for Transport and Communications
- f. The Assistant Secretary for Occupied Areas
- g. The Executive Secretariat

4. It further appears reasonable that the Central Intelligence Group should be represented on the Interdepartmental Advisory Board of the Division of Foreign Reporting Services. It is understood that this Board exists for the purpose of eliciting views outside of the State Department in the field of collection and of informing those agencies of the policies of the Department.

5. In view of existing agreements contained in the cited references, I am seeking your comments and recommendations regarding the extension of CIG liaison with the Department of State.

R. H. HILLENKOETTER
Rear Admiral, USN
Director of Central Intelligence